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## **Coastal Conservation Association**

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March 27, 2009

Mr. Peter Hood Southeast Regional Office National Marine Fisheries Service 263 13<sup>th</sup> Avenue South St. Petersburg, FL 33701

Sent Via Email: http://www.regulations.gov

RE: Fisheries of the Caribbean, Gulf of Mexico, and South Atlantic; Reef Fish

Fishery of the Gulf of Mexico; Bottom Longline Petition

Dear Mr. Hood:

The Coastal Conservation Association (CCA) requests the National Marine Fisheries Service (NMFS) take immediate action to address sea turtle interactions in the bottom longline component of the commercial Gulf reef fish fishery. Recently, two petitions were filed with NMFS calling for immediate action to prevent continued incidental takes of sea turtles in this fishery. The petitions provide NMFS with appropriate legal options to either prohibit bottom longlines in waters shallower than 55 fathoms pursuant to the Magnuson-Stevens Act (MSA) by amending the fishery management plan for the reef fish fishery to prevent sea turtle bycatch or by closing the fishery under the Endangered Species Act (ESA) as a result of sea turtle takes that far exceed the incidental take statement from the 2005 biological opinion for the fishery.

CCA asserts NMFS has the legal authority and standing under both laws to take immediate emergency action to mitigate sea turtle bycatch or incidental take in this fishery and should do so prior to further regulatory procedures. Moreover, NMFS has the legal obligation under both the MSA and the ESA to act expeditiously to prevent further mortality of loggerhead sea turtles in the federally managed Gulf reef fish fishery.

NMFS last visited sea turtle bycatch in the Gulf reef fish long line fishery in 2005 when it concluded that over a three-year period the incidental take would not jeopardize the continued existence of the species so long as it did not exceed some

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85 takes over the period. Recently disclosed observer data shows a take of over 1,000 turtles in an 18-month period, comprised mostly of loggerhead sea turtles. The two petitions ask the agency to remedy this either under the MSA or ESA.

To date, the agencies response has been to further delay through unnecessary process any attempt to fix this clear conservation problem. The agency has been collecting the data on these by catches since 2006, and yet it took almost 18 months to release information to the public and allow a corrective path to be followed. Once the data was public, the agency decided to proceed with a public comment period at the Gulf Council and after some four months was directed by the Council to move the gear out to 50 fathoms. Now, the agency is treating the 60-day notice under the ESA as a petition for rule making. All of this is designed to avoid taking the necessary action and either close the fishery or move the gear to an area where the data suggests little interaction will occur with listed species.

CCA supports the action by the Gulf of Mexico Fishery Management Council to request that NMFS implement emergency regulations to prohibit bottom longlines for reef fish inside of 50 fathoms in the eastern Gulf of Mexico to avoid sea turtle bycatch. As to the two "petitions," the agency has all of the authority it needs to implement emergency regulations under the MSA and ESA and should do so forthwith.

Sincerely,

**David Cummins** 

President